Section 10

Risk Assessment Approach
10. Risk Assessment Approach

10.1 Introduction

This section presents the methodology and results of the formal, semi-quantitative environmental risk assessment undertaken for the Blacktip Project. The environmental risk assessment presented in this section should be read in conjunction with the description of impacts and the preventative and management measures as presented in Sections 11 and 12. These sections present the detail of the risks and impacts considered within the risk assessment approach described below.

Some aspects assessed in the Draft EIS have been excluded from the formal risk assessment. Atmospheric emissions, specifically greenhouse gases and ozone-depleting substances were excluded due to their associated global scale of impact. Such global scale hazards cannot be effectively assessed using the same methodology as the local or regional environmental impacts of the project.

Social and cultural impacts have also been excluded from the risk assessment, as they cannot be accurately assessed in a semi-quantitative risk assessment. Measurement of social and cultural impacts can be highly subjective, representing a snapshot of views and opinions that vary through time. These impacts are better identified and assessed through formal consultation with affected communities over longer durations than would normally be applied to the risk assessment of environmental impacts.

It should be recognised that a formal risk assessment of environmental issues is only one of the tools employed to identify and rank the key environmental impacts of the Blacktip Project. The value of the risk assessment is as a high-level screening tool, to identify the impacts that require detailed assessment. The results of the risk assessment should not be interpreted in isolation from the broader assessment process described within this Draft EIS.

10.2 Risk Assessment Methodology

Environmental risk assessment is a process that evaluates the likelihood and consequences of an adverse environmental effect occurring as a result of exposure to one or more hazards. The Blacktip Project has developed a risk assessment methodology based largely on the Woodside corporate approach to risk, in conjunction with the Australian and New Zealand Standards Risk Management principles and processes (AS4360:1999 and AS/NZ HB 203:2000).

The main elements of the environmental risk assessment process comprise:

- establishing the context;
- identifying the potential environmental hazards and pathways for exposure;
- assessing the potential environmental impact of the hazard, the resulting environmental consequences and the likelihood that the hazard would occur;
- identifying preventative and management measures;
- recovery.
10.2.1 Context
The environmental risk assessment covers all potential environmental effects associated with the design, construction, operation and decommissioning of the wellhead platform, pipelines, condensate export mooring and the onshore gas plant, during routine and non-routine operations. Appropriate preventative and management measures are identified, where necessary, to manage all identified potential significant environmental impacts.

10.2.2 Hazard Identification
A ‘hazard’ is defined as a substance or situation that is a source of potential harm. A hazard does not result in harm unless an ‘event’ occurs, releasing the hazard and allowing sensitive receptors to be exposed to the hazard and harmed. The ‘Hazard Identification’ process is conducted to firstly identify all those substances or situations that represent a hazard, and secondly, to identify the events that may lead to these hazards being realised. An integral part of this process is to identify preventative measures to prevent hazards from eventuating and management measures to mitigate the harm caused if they were to occur.

Woodside undertakes a hazard identification process for all new projects and activities. To achieve this, Hazard Identification (HAZID) workshops were conducted in November 2003, June 2004 and finally in September 2004 involving a multi-disciplinary team with a wide range of expertise, appropriate knowledge of the project and experience with the potential hazards of similar projects (Woodside 2003g). These workshops also involved a multi-disciplinary team of stakeholders including the NLC and government representatives. Internal workshops to identify the main Environmental Hazards were also conducted as required. The output from the various workshops was used to generate a risk register covering the main hazards resulting from the Blacktip Project. Potential risks to human health, damage to the environment, Woodside’s assets or reputation were considered. Each environmental hazard identified was analysed and considered in the context of the environmental sensitivities and existing pressures in the receiving environment.

10.2.3 Environmental Risk Assessment
The environmental risk was defined by two factors, the likelihood (probability) of an event occurring (hazard being realised) and the potential ecological consequences of that event occurring. The risk assessment evaluated these factors using the following process:

- Conduct a detailed examination of each identified hazard including: potential events that could cause the hazard to eventuate, the pathways for this to cause an environmental consequence, the preventative and management measures that would be applied to prevent the hazard from occurring, and the severity of the consequence. This examination should allow the likelihood of an event occurring to be determined, along with the severity of possible impacts.
- Secondly, to use the output of likelihood and consequence to ‘characterise the risk’ and rank its severity on a risk matrix.
Each of the identified hazards and the project activity that results in that hazard, were subject to the assessment process. The environmental risk assessment included consideration of the physical and chemical characteristics of the hazard and the short-term and long-term effects to flora and fauna, including changes to communities, habitat and rare and threatened species.

The potential for environmental resources to recover from an impact was also considered in the assessment of environmental risks.

**Control of Risks:** Control and management of risks is a critically important part of the project and will be integrated into all phases of the Blacktip Project from early planning through to drilling, installation, operation and the eventual decommissioning of the installations. Environmental safeguards are an integral part of the activities of any Woodside project. The assessment of environmental risks includes considering the effect of preventative and management measures.

Preventative measures to reduce the likelihood of an event, and mitigation and management measures to minimise and mitigate the consequences all form part of the risk control approach. Specific preventative and management measures for each identified hazard are presented in Sections 11 and 12 for the marine and terrestrial aspects of the proposed Blacktip Project.

The ‘bow tie’ diagram shown in Figure 10-1 illustrates the relationship between the threat of an undesirable event happening and the consequence of that event. The left-hand side of the ‘bow tie’ indicates the hazard, which may be associated with a number of identifiable threats. A number of barriers to these threats may be in place to reduce the likelihood of the hazardous event occurring, these are termed ‘prevention barriers’. The right hand side of the ‘bow tie’ shows the potential consequences. A number of barriers, termed ‘mitigation barriers’ may be put in place to avoid or minimise escalation of the event into a larger consequence. These safeguards or barriers may take several forms and are the measures underpinning effective management of the risk.

**Interpreting Risk Assessment Output:** The likelihood of the impact occurring is classified under the Environmental Risk Matrix as either: Remote; Highly Unlikely; Unlikely; Possible; Quite Likely; or Likely. The likelihood of the impact occurring is based on the expert opinion of the project team. The environmental consequence of the impact has been classified as either: Slight; Minor; Moderate; Major; Massive or Catastrophic, based on the areal extent and duration (or time for recovery) of the impact.

**Risk Characterisation:** Risks are characterised by aggregating the likelihood of the hazard occurring and the potential consequences of the hazard, allowing for the mitigating effect of prevention and management measures, to specify the level of environmental risk (residual risk) associated with each hazard. The residual risks may be low (negligible), medium, high or severe. The Risk Matrix presented in Table 10-1 is used to structure this aggregation.
Table 10-1 Risk Matrix

<table>
<thead>
<tr>
<th>Consequence</th>
<th>Remote</th>
<th>Highly Unlikely</th>
<th>Unlikely</th>
<th>Possible</th>
<th>Quite Likely</th>
<th>Likely</th>
</tr>
</thead>
<tbody>
<tr>
<td>Catastrophic</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td>SEVERE</td>
<td></td>
</tr>
<tr>
<td>Massive</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td>HIGH</td>
<td></td>
</tr>
<tr>
<td>Major</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td>MEDIUM</td>
<td></td>
</tr>
<tr>
<td>Minor</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Slight</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td>LOW</td>
<td></td>
</tr>
</tbody>
</table>

As an example, events with a remote likelihood of happening may be nonetheless have a low, medium or high risk, depending on the assessed consequences to the environment. In the same way, events with a likely probability could have low, medium, high, or even severe risk, depending on the resulting environmental consequence.

The characterisation of environmental risk into these various levels enables Woodside to implement additional environmental management controls, especially for severe and high risks, to reduce the residual risk level and/or ensure that the risk is ‘as low as reasonably practicable’.

Classification of Impacts: To describe the type of change and duration of impacts, the terms defined in Table 10-2 have been used throughout Sections 11 and 12.

Table 10-2 Classification of Impacts

<table>
<thead>
<tr>
<th>Category</th>
<th>Type</th>
<th>Description</th>
</tr>
</thead>
<tbody>
<tr>
<td>Change</td>
<td>Negative</td>
<td>A change which reduces the quality of the environment</td>
</tr>
<tr>
<td></td>
<td>Positive</td>
<td>A change which improves the quality of the environment</td>
</tr>
<tr>
<td></td>
<td>Neutral</td>
<td>A change which does not affect the quality of the environment</td>
</tr>
<tr>
<td>Duration</td>
<td>Temporary</td>
<td>Impact lasting minutes-weeks</td>
</tr>
<tr>
<td></td>
<td>Short-term</td>
<td>Impact lasting months to five years</td>
</tr>
<tr>
<td></td>
<td>Medium-term</td>
<td>Impact lasting five to 10 years</td>
</tr>
<tr>
<td></td>
<td>Long-term</td>
<td>Impact lasting decades</td>
</tr>
<tr>
<td></td>
<td>Permanent</td>
<td>Impact that is irreversible and irrecoverable</td>
</tr>
</tbody>
</table>

Note 1: Source of Definitions: Woodside 2003f
"BOW-TIE" DIAGRAM OF HAZARDS AND BARRIERS

Source: Woodside

Figure 10.1

Hazardous Event

PREVENTION

HAZARDS

Causes

Threat

Threat

Threat

Barrier

Barrier

MITIGATION

Consequence

Consequence

Consequence

Barrier

Barrier

Barrier

Barrier

Barrier

Blacktip Project
DRIMS-#1572636

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Source: Woodside
10.3 Summary of Environmental Risk Assessment

A description and assessment of the relevant terrestrial and marine impacts that could potentially result from the Blacktip Project is found in Sections 11 and 12. These sections also discuss the appropriate preventative and management measures that will be undertaken to reduce these risks.

The risk assessment process identified that the majority of the predicted impacts on the marine and terrestrial environment would have no adverse long term impact on the environment and can be managed through the implementation of routine preventative and management measures.

The only impacts identified through the assessment process as having a higher level of potential impact, and thus requiring detailed assessment are:

- beach disturbance, due to potential for impacting on a small number of nesting and hatchling turtles;
- small hydrocarbon spills (onshore and offshore);
- fauna death and capture from pipeline trenching;
- introduction of feral and pest animals;
- vegetation clearing;
- biting insects resulting in mosquito borne disease.

Impacts from biting insects resulting in mosquito borne disease have been considered to be a health risk rather than an environmental risk and will be covered by the health programme (Section 16).

With the implementation of appropriate preventative and management measures none of these project activities are likely to result in unacceptable long term negative impacts on the local marine or terrestrial environments.